

## MINUTES

### PUEBLO AREA COUNCIL OF GOVERNMENTS

MAY 26, 2016

A meeting of the Pueblo Area Council of Governments was held on Thursday, May 26, 2016, at the Pueblo County Department of Emergency Management, 101 West 10<sup>th</sup> Street, 1<sup>st</sup> Floor Conference Room. The meeting was called to order by Mr. Ed Brown, Chairman, at 12:15 p.m.

#### ROLL CALL

Those members present were:

Ed Brown  
Nick Gradisar  
Terry Hart  
Terry Kraus  
Frank Latino  
Judy Leonard

Ted Lopez  
Steve Nawrocki  
Sal Pace  
Bob Schilling  
Lori Winner

Those members absent were:

Ray Aguilera  
Larry Atencio  
Buffie McFadyen

Tony Montoya  
Chris Nicoll

Also present were:

Joan Armstrong  
Sandy Blanco  
Peter Blood

Scott Hobson  
Dan Kogovsek

#### **CONSENT ITEMS:**

Ms. Joan Armstrong, PACOG Manager, reported there was one item listed on the agenda under the Consent Items. She summarized the Consent Item for PACOG.

Chairman Brown asked if there were any other additions or amendments to the Consent Items or if any of the members or audience would like the item removed or discussed that was on the Consent agenda. There were no additions or amendments.

It was moved by Bob Schilling, seconded by Terry Hart, and passed unanimously to approve the Consent Item listed below:

- Minutes of April 28, 2016 Meeting.

## **PACOG TRANSPORTATION HEARING**

The Pueblo Area Council of Governments held a public hearing to receive comments from all interested parties regarding the adoption of the Pueblo Area 2040 Long Range Transportation Plan now being considered by the Metropolitan Planning Organization and Transportation Planning Region (PACOG MPO/TPR – all of Pueblo County).

Mr. Scott Hobson, MPO Administrator, reported the Pueblo Area 2040 Long Range Transportation Plan has been on the PACOG website and was distributed at libraries, City offices, and County offices since December 15, 2015. Today, they're conducting a public hearing to receive public comments. The Plan contains eleven chapters including an overview. Chapters 1 and 2 are the existing transportation system review; Chapter 3 is a socioeconomic profile; Chapter 4 is the environmental profile; Chapter 5 is on transportation safety and security; Chapter 6 is on mobility and alternative analysis; Chapter 7 is the vision plan, which is the long-term look at transportation needs within the Pueblo urbanized area; Chapter 8 is the fiscally constrained portion of the plan that provides a breakdown by funding source of funds available, and includes a listing of 22 highway improvement projects; Chapter 9 is the congestion management section of the plan; Chapter 10 covers freight and commodities flow; and Chapter 11 is the financial plan. There are four appendixes with the Plan. Appendix A is a strategic action plan; Appendix B is the public involvement portion that reviews public involvement for the development of the plan; Appendix C is a demographic forecast methodology; and Appendix D is the coordinated human service and transportation plan that deals primarily with transit operations. The Plan has been on the website and was reviewed with PACOG over the last six months.

It was moved by Steve Nawrocki, seconded by Bob Schilling, and passed unanimously to approve "A Resolution Adopting the 2040 Pueblo Area Council of Governments (PACOG) 2040 Regional Transportation Plan (RTP) for the Pueblo Metropolitan Planning Organization (MPO) and Pueblo Transportation Planning Region (TPR)".

### **REGULAR ITEMS:**

#### **CHAIRPERSON'S REPORT:**

##### A. Introduction of New Colorado City Metropolitan District Member

Chairman Brown welcomed Mr. Terry Kraus, the new representative from the Colorado City Metropolitan District. He asked Mr. Kraus if he had served long on the Colorado City Metropolitan District Board. Mr. Kraus replied no, noting he just started and volunteered to be on PACOG.

##### B. Lunch Appreciation

Chairman Brown thanked City Council for providing lunch for today's meeting.

### MANAGER'S REPORT

Ms. Joan Armstrong, PACOG Manager, had nothing to report.

### A RESOLUTION ADOPTING THE 2040 PUEBLO AREA COUNCIL OF GOVERNMENTS (PACOG) 2040 REGIONAL TRANSPORTATION PLAN (RTP) FOR THE PUEBLO METROPOLITAN PLANNING ORGANIZATION (MPO) AND PUEBLO TRANSPORTATION PLANNING REGION (TPR)

Mr. Scott Hobson, MPO Administrator, reported this item was previously approved. See text under the PACOG transportation hearing.

### A RESOLUTION APPOINTING ALTERNATE REPRESENTATIVES FROM THE PUEBLO AREA COUNCIL OF GOVERNMENTS MPO/TPR TO THE STATE TRANSPORTATION ADVISORY COMMITTEE

Mr. Scott Hobson, MPO Administrator, reported this resolution would appoint alternate representatives to the State Transportation Advisory Committee. They currently have one staff person and one ex-PACOG member who are authorized to be alternate representatives. This resolution would appoint John Adams, who is their Transportation Program Manager, and himself. They are hoping to get a volunteer from PACOG to be an alternate to Buffie McFadyen, who is the appointed STAC representative from PACOG. Mr. Hart stated he would volunteer if nobody else was interested.

It was moved by Bob Schilling, seconded by Nick Gradisar, and passed unanimously to approve "A Resolution Appointing Alternate Representatives from the Pueblo Area Council of Governments MPO/TPR to the State Transportation Advisory Committee". Messrs. John Adams and Scott Hobson were appointed as alternates, as well as Terry Hart.

### PACOG ORGANIZATIONAL RESTRUCTURE STUDY AND IMPLEMENTATION PROJECT UPDATE

Mr. Scott Hobson, MPO Administrator, stated they had their kick-off meeting with Matrix Consulting Group. They reviewed the scope of work for the project, noting it includes five items. The first item is the profile of the PACOG organization, including staff structure and functions; second, they're going to complete a survey and swat analysis of the member agencies and potential member agencies identifying strengths, weaknesses, opportunities, and threats; third, they will review best practices for the operation and organization of councils of government and other places in Colorado, as well as looking at councils of government from agencies outside Colorado that are similar in size and makeup as PACOG; fourth, they will do an analytical phase to develop draft recommendations associated with the scope of work that was in the RFP; and the fifth item is preparing draft and final reports along with recommendations to the PACOG. PACOG staff will be providing information to the consultants including bylaws, estimates of current in-kind services provided by the City and County, as well as information on transportation, water, environmental activities, and other functions of PACOG to give them an idea of what PACOG does. They are looking forward to having

review meetings on a monthly basis. One suggestion was to have briefings before the PACOG and to schedule them on the same days as the PACOG meetings. They could start at 10:00 a.m. or 10:30 a.m., have lunch, and then have the regular PACOG meeting. Another option would be to incorporate the briefings into the PACOG meetings. The consultants are on a 14-week schedule to complete the project and will be scheduling on-site visits with PACOG members and potential members within the next 30 to 45 days.

Mr. Pace asked Mr. Hobson how many consultants they had. Mr. Hobson replied they have a team of five consultants. Two of them would be developing the recommendations and focusing on the analysis, and the other staff would be assisting them. The main project manager is based out of California and his name is Richard Brady. Mr. Schilling asked Mr. Hobson what the cost was. Mr. Hobson replied the overall cost is \$60,000, noting \$30,000 is being paid through a grant from the Department of Local Affairs and \$30,000 is being provided by PACOG through transportation planning funds. They can follow-up with an email on the most convenient days and times to have the meetings with PACOG. Mr. Schilling stated he was in favor of having the briefings at the PACOG meetings. Mr. Gradisar agreed with Mr. Schilling, noting it's important that everybody gives their input. They should set aside most, if not all, of a PACOG meeting for the consultant. Mr. Hart stated they will all have the opportunity to communicate what's important and the various things they're trying to achieve. The consultant will collect the information and present it back to them as a group, noting they can collectively talk about it and give their feedback. It seems like a pretty thorough process, noting he didn't have a thought on whether they start at 10:00 a.m., or did it during the PACOG meeting. He hopes they can dedicate the time and attention when the conversation comes back to them. Ms. Leonard stated she would prefer to do them during the PACOG meetings.

#### REPORT ON MEETINGS WITH TOWNS OF BOONE AND RYE

Mr. Hart stated they met with Robert Ferriter, the Mayor of Boone, and talked about what PACOG is and what they're currently doing. Mr. Ferriter is interested in joining and they gave him a letter of formal request to take to his town council.

Mr. Ferriter stated he's looking forward to serving on PACOG and getting some things done in the future. Mr. Hart stated Boone has some projects they're working on including improvements to their water treatment and distribution system. They have some good expertise and are hoping they can help their friends in Boone.

#### TRANSPORTATION COMMISSIONER/CDOT REGION 2 DIRECTOR'S REPORT

Chairman Brown read into the record the following comments which were received from Mr. Bill Thiebaut, State Transportation Commissioner, regarding its May meeting:

- Approved CDOT staff maintenance projects in Region 2, including three separate overlay projects on U.S. 50A in the total amount of \$360,000; a chip seal on S.H. 78A in the amount of \$101,363; and another chip seal on S.H. 96B in the amount of \$149,950; and
- Approved an additional \$1.2 million for the U.S. 50 project between Purcell and Wills.

Ms. Ajin Hu, South Program Engineer, CDOT, stated she has three items to report on. The paving on Highway 50 eastbound was inspected a couple of days ago. The testing results didn't meet their requirements and are waiting for the contractor to adjust the asphalt mix design. They were hoping to finish in the next couple of days, but it would probably be a few more weeks until they have a good asphalt mix. Mr. Pace asked Ms. Hu for the location. Ms. Hu replied from Purcell to Wills eastbound. They are also working on the Bonforte project 13 hours a day because it has to be finished before school starts. They may have to work on weekends. Chairman Brown asked Ms. Hu if that was the Bonforte Bridge over the bypass, and Ms. Hu replied yes. Mr. Schilling asked Ms. Hu when that would be completed. Ms. Hu replied they have to finish by August 13, 2016. On June 7, 2016, CDOT will host a telephone discussion. They will have a team in Pueblo to answer the phones in case people have transportation issues or questions. Chairman Brown asked Ms. Hu if they were going to start the overlay on Pueblo Boulevard. Ms. Hu replied yes, once they are finished with the ADA ramps. Chairman Brown questioned the overlay on the north side of Pueblo Boulevard, which is a couple of years down the road. Ms. Hu replied they're hoping to advertise the project later this year and get everything done by this fall or next spring. Mr. Pace asked Ms. Hu where East 4th Street was in the process. Ms. Hu replied they advertised the project last week and would have open bids within the next two weeks. Chairman Brown questioned if the overlay would be completed this year or next year. Ms. Hu replied the east section overlay would be done this year, and the downtown portion, concrete work, and ADA ramps would be started this fall.

#### STATE TRANSPORTATION ADVISORY COMMITTEE (STAC) UPDATE

There was no report.

#### MPO STAFF REPORT

##### A. CDOT Region II TIP/STIP Administration Agenda Item(s)

CDOT Region II has notification of one (1) Administrative Amendments of Roll Forward Project Funding to the PACOG Transportation Improvement Program (TIP) and Statewide Transportation Improvement Program (STIP) in the MPO/TPR area.

Project Name: U.S. 50 Wills to McCulloch STIP Number: SR27002.019

Project Location and Description: U.S. 50 Wills to McCulloch

Federal Program Funds: \$

State Matching Funds: **\$1,200,000**

Local Matching Funds: \$

Other Project Funds: \$

**TOTAL PROJECT FUND AMENDMENT: \$1,200,000**

Mr. Scott Hobson, MPO Administrator, reported this is an administrative amendment to the Transportation Improvement Program (TIP) to add \$1.2 million to the U.S. 50 Wills to McCulloch overlay project, which is being added through State matching funds in anticipation of additional costs for asphalt. The project is primarily from Wills to the top of the hill west of Pueblo Boulevard. It would probably go all the way to McCulloch in

this phase, but some work will need to be done. The overlay and adding the third westbound lane will make it to the top of the hill in this phase. The construction will continue as funding becomes available.

#### B. Pueblo Area Wide Transit Feasibility Study

Mr. Scott Hobson, MPO Administrator, reported this is an update on the Pueblo Area Wide Transit Feasibility Study. They reported last month they had four proposals. Three of the companies were invited for an interview, which were held yesterday and are being scored. They intend to make a recommendation on June 2, 2016. The three companies they interviewed were Wilson and Company, which included the consultants who completed the travel demand study and assisted them with the Long Range Transportation Plan. The second company was LSC, who completed transit studies in Grand Junction, Greeley, and other places around Colorado. The third company was Nelson Nygaard, who also has a lot of experience in doing transit studies. They are compiling the scores and will be making their recommendation on June 2, 2016. Their intent is to have them start before July 1, 2016. Mr. Pace asked Mr. Hobson if they would be looking only at the City limits. Mr. Hobson replied they are doing an analysis of the existing Pueblo transit operations and are looking at routes, stops, and where they might be able to locate transit mini-centers or transfer centers. Another thing they're going to look at is the potential of extending routes to employment centers like the Pueblo Airport Industrial Park. They are also looking at park and ride locations with the potential of expanding service from Pueblo West and the St. Charles Mesa into the City, but that would be part of the scope of work. The final part is looking at where they might relocate the transit administration maintenance facility that is currently on Alan Hamel Avenue. Mr. Pace stated if the studies are going to be taking place, it would be the appropriate time to look at those services. Mr. Hobson stated with respect to connectivity from Pueblo West and the St. Charles Mesa, the scope of work doesn't include initiating a full transit system within those communities. Mr. Pace questioned the cost of the study. Mr. Hobson replied \$120,000. Mr. Pace asked Mr. Hobson how it was going to be funded. Mr. Hobson replied from the PACOG Transportation Planning funds. They are looking at having the study done over a six-month period of time. Mr. Pace stated he hopes it's not too late to amend the current study. Mr. Hobson stated it looks at current operations and what they can do to improve them, and whether or not they would need to adjust routes and stops within the City. He thinks the study incorporates providing connectivity from outside the City. If they want to look at doing fixed-route transit operations outside of the City, they would need to find out PACOG's inclination on funding it. Mr. Pace stated he's inclined. Mr. Hobson stated they would need to find out what the cost would be. Mr. Schilling stated depending on cost, more people would come to Pueblo and spend money, which is sales tax revenue. Mr. Hobson stated they can look at how to amend the scope of work and what the cost would be. It would be a fair amount, noting they're looking at a study to initiate service within an area, not making adjustments to an existing system. He would not want to delay the start of the project.

Mr. Nawrocki stated it might not be a bad idea having CDOT make a presentation on what's available in other communities that they could tap into. He can see corridors going out to Blende and Avondale, as well as Highway 50 to McCulloch and Purcell. As far as the areas on the map, they're talking about a significant subsidized operation

within the City of Pueblo. He can only imagine what it would be like to try and do that outside of the City unless they look at corridor transportation. Ms. Leonard stated it was her initial proposal to stop at Purcell, McCulloch, and McCulloch West. Mr. Hobson stated they can make a request to CDOT's Transit Division for a review on how transit is operated in other communities.

#### C. Updated Scope of Work for 2017 Urbanized Planning Work Program

Mr. Scott Hobson, MPO Administrator, reported this is an update on the 2017 Urbanized Planning Work Program (UPWP). It identifies all of the tasks to be undertaken in 2017 utilizing the Federal Consolidated Planning grant funds. They have a current 2016-2017 UPWP that was approved by PACOG. They are looking at what items have been completed, and what items need to be carried over into 2017. At the June, 2016 PACOG meeting, it will be reviewed for amendments or changes to the scope of work. There is a push by CDOT to have the PACOG review it and make any changes to the scope of work so that it can be incorporated into the agreements. The agreements need to be approved by CDOT and the Federal Highway Administration by the end of September, noting October 1st is the beginning of the federal fiscal year. Next month, they will propose adjustments to the UPWP and any modifications of their budget and funds allocated for specific projects. The Consolidated Planning Grant (CPG) covers the administrative work, all of the transportation crash monitoring, the traffic counts, any short term planning projects they're involved with, as well as ongoing efforts with travel demand modeling. The scope of work they do in transportation planning is covered in the Urban Planning Work Program. They will also be looking at any updates to their public participation planning efforts, and any other items they need to include to comply with the FAST Act Legislation Performance Measures that are being adopted by Congress for transportation.

#### PLAN OF ACTION FOR SCHOOL AND COMMUNITY SAFETY

Mr. Frank Latino thanked PACOG for allowing this to be a standing agenda item in terms of community and school safety. It continues to be a number one priority nationwide. The goal is to have various people come and talk with regard to community and school safety. They have an image issue which needs to be addressed and the only way to address it is if everybody is working together and pulling in the same direction. He invited members of the Pillars Group to speak today. They have an organization that is on the right track and their goal is to eventually have a community safety summit where everybody works together towards that common goal. The members in attendance include Joe Latino, Ted Lopez, and Steve Pineda.

Mr. Steve Pineda thanked PACOG for giving them the time to speak. This is a very important issue they decided to address from the ground up. They got together and came up with goals and purposes. The organization is styled after the Pillars of Unity, noting they chose that name to coincide with their purpose of standing tall in the face of community adversity, gang issues, educational problems, and the many issues that plague their fair City. They hope as a pillar does, to provide the strength and resolve to address the issues through the involvement of their members. To them each person in Pueblo is a pillar in their own way. They are trying to help them find their strength to support themselves and their families through mentoring and role modeling.

Mr. Lopez stated his family has been active in the community ever since he was a young child. The Pillars are trying to support the community, and to counter the negative image that Pueblo has. They perpetuate some of the negative perception and don't have the true data on what's happening. One of their goals is to be a role model for the community. They are trying to involve the community in efforts to take back their neighborhoods. They are trying to get the neighbors and the community to join together and help one another, and to be aware of what's happening in their neighborhoods. They feel this would develop a better sense of safety and security, which would return to the neighborhoods. The community doesn't appreciate the power they have as a group. There are community services and outreach programs available, but for the most part, the citizens aren't aware of these programs and services. They are trying to encourage the providers to go out into the neighborhoods and let the people know what is available. The young people need to appreciate the value of education. They need constant encouragement to see the positive benefits and opportunities that would be presented by getting an education. There is also a drug culture that has taken over the City and all cities across the country. They are holding monthly meetings at the Lucero Library, noting Officer Brandon Bovey, who is a crime prevention officer for the City of Pueblo, has been a regular attendee. He sets up neighborhood watch groups similar to what they're trying to do. There is a neighborhood patrol program they would like to see established in the City of Pueblo. The program provides training, resources, and support to qualified citizens who would walk their neighborhoods on a regular basis. Mr. Joe Latino is a member of a similar neighborhood patrol in Phoenix, Arizona. The programs are similar to the current program the police department has with the citizen's academy. Qualified citizens would have to pass a criminal background check and take the program, which is 6 to 12 weeks of training. They would be provided with uniforms, badges, and radio communication. They are working with the Pueblo Boxing Academy in an attempt to find a location for their program. The location would not only house the boxing academy, but education programs such as GED, tutoring, music and arts, and cultural programs. They are working with District 60 on getting access to the old Strack School building in Bessemer. Yesterday, the Pillars talked to fourth, fifth, and sixth graders at Irving Elementary School, along with a resource officer, teachers, and a counselor. They stressed the value of education, to help one another, and saying "no" to join gangs. They want the community to be in a better position to understand what's happening and to make the right decisions.

Mr. Joe Latino stated the program in Phoenix, Arizona is called Neighborhood Patrol, and it's a six-hour program. The information was faxed to the Pueblo Police Department by the Phoenix Police Department, where they are 400 police officers short on a force of 3,300 police officers. It is a great program, noting they don't carry guns and work as a community. The vision statement for the Pillars Group is a greater Pueblo with less crime and fewer youth in the gang and street lifestyle. That is not their only purpose, noting they each have an important part in the everyday operation and life of the community. They have to stand above and beyond, noting the first thing people look for is a wholesome environment. He has had people tell him the demographics in Pueblo are beautiful with the mountains to the west and the rolling hills, and then they drive around downtown and see plywood over buildings and potholes in the streets. The most important thing in the community is the safety and security of the people. The first thing they need to do is clean-up the streets in terms of gangs and people feeling safe. On

June 9, 2016, Mr. Frank DeAngelis, the principal of Columbine High School, will be in Pueblo. He has agreed to come to Pueblo and address the community. Ms. Winner asked Mr. Latino for the time and place. Mr. Latino replied they don't have a place yet, but it's on June 9, 2016, and the details will be finalized in the next couple of days.

Mr. Pineda stated they received an endorsement from Steve Henson from the Pueblo Chieftain, noting he wrote wonderful articles on what they're doing. They take it very serious and have a non-profit license. They have been paying for everything themselves, but at some point, they would be asking for funding to help defray the costs. They are going to have some great speakers and hope for some great results. They don't turn anyone down that asks them to speak.

Mr. Frank Latino stated they're in this together, working in spirit and cooperation with the sense of understanding and open and honest communication. They can't ignore this issue, noting it's not going away. The principals are concerned about the population moving into the community and what it's doing. Mr. Corsentino is working with him on a plan for District 60 involving a police force. They need security presence in elementary schools. There are not enough security resource officers. In 1992, when he was the assistant principal of Centennial High School, he spoke before City Council on the need for resource officers in the schools. Thanks to the joint effort of City Council and the Sheriff's Department, they have those resources, but they're limited. The advantage of having a school system police force is they can train people. Most of them are retired police officers. The elementary and middle school principals, for the most part, have security resource officers and the police car is a deterrent. They need to have the infrastructure with the City and County working together with the schools, the university, and Pueblo Community College (PCC) in a spirit of cooperation in order to address this together in a unified way.

#### FUTURE AGENDA ITEMS

Mr. Pace stated Ms. Leonard and he addressed City Council last week on a Regional Transportation Authority to follow-up on the Pikes Peak Council of Governments discussion a couple of months ago. There was some interest of putting together an intergovernmental agreement (IGA) between local governments. He requested this be made an agenda item for next month's meeting.

Mr. Latino requested an agenda item for the Facilities and Improvement Committee for District 60. The presentation would take 15 or 20 minutes and relates to a mill levy override. They need to clean up the curb appeal of their schools. He visited the schools and the neighborhoods are deteriorating. Mr. Schilling stated that is outside the scope of PACOG. They are not about the school districts, just in favor of them. He questioned if that was part of PACOG's mission. Ms. Winner replied it's worth a community discussion. The more they come together the better off it could be. Mr. Schilling asked Ms. Winner if it was a PACOG function. Ms. Winner replied it's on the side. They don't have to put it on the agenda if they want to discuss it afterwards. Mr. Pace stated it's not a mission of PACOG, noting he's not opposed to them involving their community discussion beyond transportation. Mr. Latino stated if he is out of his boundaries he respects that, but the more awareness there is the more knowledge base there is. Ms. Winner stated the more they communicate the more they own. If they want to adjourn

and then have the presentation afterwards they can do that. Mr. Nawrocki stated if they're going to do other types of discussions they need to make sure they have a schedule with specific time limits. Mr. Latino asked Chairman Brown if he should substitute this for the standing agenda item on safety, and Chairman Brown replied yes. Ms. Armstrong stated if they have agenda items they need to let staff know in order to keep to the allotted time. Mr. Hart stated he agrees with Ms. Winner. To be respectful of individuals, it's a good idea to make sure they organize the agenda with time estimates. If people have other discussions they could put them at the end of the agenda.

### ADJOURNMENT

There being no further regular business before PACOG, the meeting was adjourned at 1:45 p.m. The next meeting is scheduled to be held on Thursday, June 23, 2016, at the Pueblo County Department of Emergency Management, 101 West 10<sup>th</sup> Street, 1<sup>st</sup> Floor Conference Room.

Respectfully submitted,



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Sandy Blanco  
PACOG Recording Secretary

SJB

### JOINT CITY COUNCIL AND BOARD OF COUNTY COMMISSIONERS' MEETING

Following the regular PACOG meeting, there was a joint meeting held between the Pueblo City Council and Board of County Commissioners to appoint members to the Pueblo Regional Building Board of Appeals, Mechanical Board of Appeals, Plumbing Board of Appeals, Electrical Board of Appeals; and the Human Relations Commission.

It was decided that this item be moved to the June 23, 2016 PACOG meeting.